

# FOOD STANDARDS SCOTLAND

SIX MONTHLY OUTCOMES REPORT 31 MARCH 2018





Scottish Government (SG) Purpose	To focus Government and public services on creating a more successful country, with opportunities for all of Scotland to flourish through increasing sustainable economic growth								
FSS vision	To create a food and drink environment in Scotland that benefits, protects and is trusted by consumers								
SG Outcomes FSS map to	We live longer healthier lives	Our childre have the be start in life of are ready to succeed	est and	We have tackled the significant inequalities in Scottish society	We realise our full economic potential with more and better opportunities for our people		We live in a Scotland that is the most attractive place for doing business in Europe	We reduce the local and global environmental impact of our consumption and production	(     
FSS outcomes	Food is so	afe	Foc	od is authentic	Consumers have healthier diets		Responsible food businesses flourish	FSS is a trusted organisation	
What that means for us	Food is safe Food businesses should not food in Sco which is un Scottish co understand make sure they cook a won't do th harm.	s sell otland nsafe. onsumers d how to the food and eat	Foo me res ens pro and Sco car info	od is Authentic od businesses set their sponsibility to sure information ovided about food d drink is true.	Consumers have healthier diets The Scottish food and drink environment supports a healthy balanced diet. Scottish consumers are enabled and encouraged to make healthier choices.		Responsible food businesses flourish Food businesses that meet their responsibility to provide safe and authentic food are supported. Irresponsible food businesses are held to account.	FSS is a trusted organisationScottish consumers trust and act apon our adviceIndustry, government and stakeholders listen to our recommendations and advice.Staff are proud to work for FSS	



Our public services are high quality, continually improving, efficient and responsive to local people's needs

## FSS is efficient and effective

## FSS is efficient and effective

We will do what we say and clearly demonstrate this.

We make best use of our available resources.

### HOW WE DO IT

What we invest	<ul> <li>A professional and Skilled workforce</li> <li>Programme resouces to gather science, evidence and information</li> <li>Advice, guidance and legislation for food and feed safety, food standards and nutrition.</li> <li>Communication (all forms)</li> <li>Partnership and relationship building and maintainence with key stakeholders to help delivery</li> <li>Training (staff, local authorties and food and feed business operators)</li> </ul>
What we do	<ul> <li>Developing, montoring and providing guidance for food and feed legislation and policies</li> <li>Commissing and managing research</li> <li>Providing risk assessment and management</li> <li>Providing guidance and advice for consumers</li> <li>Discussing and collaborating with our stakeholders for delivery</li> <li>Supporting the Scottish food and drink industry</li> <li>Developing effective information sharing frameworks with stakeholders and other parts of Government</li> <li>Providing improved methods by which consumers or those working within the food, feed and drink sector can report or</li> </ul>
Who we reach and work with	<ul> <li>Consumers</li> <li>Government in Scotland, UK and across the EU and worldwide</li> <li>Food, feed and drink Industry</li> <li>Health Professionals</li> <li>Educators</li> <li>Academics and researchers</li> <li>Consumer groups and charities e.g. Which, Cancer Research UK</li> <li>Local Authorities</li> <li>Media</li> <li>International bodies e.g. WHO, EFSA</li> </ul>

or provide information to us

### FOOD IS SAFE What does this mean?

- Food placed on the market is compliant with food safety legislation;
- Wherever appropriate, food is supplied with accurate instructions to ensure safe storage and handling; and
- Consumers understand the risks and how to protect themselves and those for whom they prepare food from foodborne illness.

The FSS Board receives further detailed information on progress under this outcome through the FSS annual report, the quarterly performance reporting (including indicators of operational, audit, HR, and health and safety performance), the consumer tracker report, quarterly and annual incidents reports and regular updates on specific projects and strategies e.g. shellfish review and Campylobacter strategy.

Outcome 1 Food is safe	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Number of reported human cases of Campylobacter <sup>1</sup>	6264	5296	5823	
Percentage and numbers of incidents in Scotland handled by FSS that were Microbiological, Biotoxin and allergen food safety incidents <sup>2</sup>	71% (109/154)	50% (52/104) ↓	31% (41/134)	
Percentage and numbers of incidents where food businesses had poor or insufficient food safety controls <sup>2</sup>	12% (18/154)	16% (17/104) 1	8% (10/134)	
Percentage of consumers aware of FSS remit to ensure that food in Scotland is safe to eat <sup>*4</sup>	36%	37% 44%	44% 44%	>

1 Data from Health Protection Scotland http://www.hps.scot.nhs.uk/giz/surveillancesystems.aspx, 2 Data from FSS annual report, 4 Data from FSS consumer bi annual tracker surveys

### Campylobacter data

The data provided from Health Protection Scotland (HPS) is of annual positive laboratory reports of Campylobacter in Scotland. The annual number of outbreaks of Infectious Intestinal Disease (IID) in Scotland are also collected HPS through the surveillance of all general outbreaks of infectious intestinal disease in Scotland. This data is used to inform public health policy and supports FSS in monitoring trends in the incidence of IID and targeting interventions. In 2017/18 an increase in reported campylobacter cases was observed compared to the previous year however it still remains below the original baseline number of cases reported in 2015/16.

### Annual Incident data

A food incident is where concerns about actual or suspected threats to the safety or quality of food require intervention to protect consumers. FSS leads on the Government response to food incidents in Scotland, and provides food businesses with advice on how to report, respond to, and prevent an incident, as well as carrying out monitoring and planning work. The annual incidents are specifically related to Scotland. In 2017/2018 FSS handled 134 incidents, of which 34 were led by FSA where a Scottish contribution was required.

### FSS consumer bi-annual tracker surveys

Food in Scotland Consumer Tracking Survey is a monitor of Scotland's attitudes, behaviours and knowledge in relation to food. The survey is undertaken biannually by an independent research agency, Kantar TNS, and comprises a set of consistent questions at each wave on the FSS brand with two alternating modules: (1) food safety and authenticity and (2) diet and nutrition. 1000 adults aged 16+ in Scotland were interviewed:

- between 8 and 15 December 2015 for wave one.
- between 28 June and 6 July 2016 for wave two.
- between 8 and 21 December 2016 for wave three.
- Between 19 June and 4 July 2017 for wave four.
- Between 7 and 20 December 2017 for wave five.

Each wave uses an online self-completion approach to interview a representative sample of adults in Scotland in terms of gender, age, socio-economic status and region. The data is weighted at each wave on these demographic variables to ensure comparability over time. Consumer rating of FSS ensuring food is safe to eat has grown steadily in rating over 2015-2017 but has started to plateau in 2018.

### FOOD IS AUTHENTIC What does this mean?

- Food is of the nature, substance and quality as described by the supplier; and
- Consumers have confidence that food information is accurate and clear.

The FSS Board receives further detailed information on progress on this outcome through the FSS annual report, the quarterly performance reporting (including indicators of operational, audit, HR, and health and safety performance), the annual UK food surveillance report, the consumer tracker report, quarterly and annual incidents report and regular updates on specific projects and strategies e.g. FSS Food surveillance strategy.

Outcome 2 Food is Authentic	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Percentage and number of incidents related to Food Fraud <sup>2</sup>	5% (8/154)	2% (2/104)	2%* (2/134)	
Percentage of unsatisfactory samples (total number of food samples brackets) tested by Local Authorities for food safety and food authenticity recorded on the UK Food Surveillance System <sup>5</sup>	17.4% (9,566)	18.6% (8,527)	18.5% (7,741)	
Percentage of consumers who are concerned that food is not what it says on the label <sup>4</sup>	79%	78% 74%	74% 73%	

2 Data from FSS annual report, 4 Data from FSS consumer bi annual tracker surveys, 5 UKFSS figures presented in this year's report are different to those reported in the 2015-16 and 2016-17 reports due to the use of a different method to analyse the data.

\* In 2017/2018 the number of incidents related to food fraud did not result in a prosecution of fraud in Scotland.

#### **Annual Incident data**

A food incident is where concerns about actual or suspected threats to the safety or quality of food require intervention to protect consumers. FSS leads on the Government response to food incidents in Scotland, and provides businesses with advice on how to report, respond to and prevent an incident, as well as carrying out monitoring and planning work. The annual incidents are specifically related to Scotland. In 16/17 FSS changed reporting of Biotoxin incidents in 2016-2017 to not record every biotoxin positive and only to record if the product had gone on market, which is why there was a drop in the number and percentage of incident's between 15/16 and 16/17. Operational data is also collected on country of origin labelling and cattle identification compliance with legislation.

### UK Food Surveillance System database (UKFSS)

During the sampling period, UKFSS recorded data on a total of 7,741 food samples taken by 30 of the 32 Scottish Local Authorities for analysis to assess compliance with EU regulations or non-statutory guidelines relating to food safety, labelling and standards. The results for the 2017/18 sampling period are shown in the table above. Samples are defined as unsatisfactory if they breach legislative standards or guideline values. Unsatisfactory results relate to samples which have failed for a wide range of criteria including those which could present a potential food safety risk, as well as those which are indicative of a failure in the food production process. Compared with the data reported in 2016/17, there was an overall decrease in the number of samples taken in 2017/18, and a higher with a very slightly lower proportion of samples were classed as unsatisfactory.

It should be noted that the UKFSS data sets presented in this report have been re-calibrated to reflect a new data analysis protocol which has been applied this year, so cannot be compared to previous reports. It is also worth noting that the majority of unsatisfactory results are due to the detection of levels of indicator organisms in foods which are tested to assess hygiene issues in food production and do not necessarily represent a risk to human health.

#### FSS consumer bi-annual tracker surveys

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- Between 7 and 20 December 2017 for wave five.

Each wave uses an online self-completion approach to interview a representative sample of adults in Scotland in terms of gender, age, socio-economic status and region. The data is weighted at each wave on these demographic variables to ensure comparability over time. In 2017-18 the number of consumers concerned about food not being as declared on the label has fallen slightly.

### **CONSUMERS HAVE HEALTHIER DIETS What does this mean?**

• Dietary choices of the Scottish population change towards meeting the recommended dietary balance and the Scottish Dietary Goals (SDGs).

The FSS Board receives further detailed information on progress on this outcome through the FSS annual report, the consumer tracker report, the annual Diet and Nutrition report and regular updates on specific projects and strategies e.g. Folic Acid.

Outcome 3 Consumers have healthier Diets	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Percentage of consumers who know that they need to do something to eat more healthily <sup>4</sup>	51%	56% 61% ↑	58% 54%	
Percentage of parents who are concerned about the types of food that their children are eating <sup>4</sup>	45%	51% 55%	52% 51%	
Numbers of senior management meetings with Ministers, food and drink companies and relevant bodies, government officials, NHS Health Scotland, Public Health England, health professionals, consumer bodies and charities to influence public health policy and raise awareness to improve the health of consumers.	77	98	74	

4 Data from FSS consumer bi annual tracker surveys

### FSS consumer bi-annual tracker surveys

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Each wave uses an online self-completion approach to interview a representative sample of adults in Scotland in terms of gender, age, socio-economic status and region. The data is weighted at each wave on these demographic variables to ensure comparability over time. Consumer awareness of needing to eat more healthily and of parents concerned about what their children are eating has increased significantly in 2016-17 compared to the 2015 baseline and in the first half of 2017-18 the trend has declined slightly.

### **RESPONSIBLE BUSINESSES FLOURISH** What does this mean?

• Food businesses that operate responsibly and do things that benefit consumers' interests benefit from riskbased and proportionate regulation that enables them to flourish, whilst effective and dissuasive action is taken with those businesses who do not step up to their responsibilities to consumers.

The FSS Board receives further information on progress on this outcome through the FSS annual report, the quarterly performance reporting (including indicators of operational, audit, HR, and health and safety performance), the annual UK food surveillance report, the consumer tracker report, quarterly and annual incidents report and regular updates on specific projects and strategies e.g. Food Hygiene information scheme and the Scottish National Database project.

Outcome 4 Responsible food businesses flourish	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Number of formal enforcement notices issued to FSS approved establishments	47		65 49 detention lotices	
Percentage and number of passes for Food Hygiene Information Scheme (FHIS) listed businesses <sup>2</sup>	91% (45,768)	92%	92% ↔	
Number of written warnings issued to meat food businesses <sup>3</sup>	238	266	346 🕇	
Percentage of consumers who have used a food hygiene information scheme to check hygiene standards <sup>4</sup>	26%	30%	31%	

2 Data from FSS annual report, 3 Data from FSS business performance reporting, 4 Data from FSS consumer bi annual tracker surveys

#### Formal enforcement notices

Where the meat FBO has not complied with previous verbal and/or written advice, we may seek compliance by serving a formal statutory notice. Such notices will specify the grounds for believing the FBO is failing to comply with the legislation, the precise nature of the alleged contravention, the measures to be taken to secure compliance or works to an equivalent effect, any time scales if appropriate and the appeal provisions available under the legislation. In 2017-18 the number of enforcement notices to FSS approved establishments more than doubled. This can be linked to a series of factors: improved focus on following up (and escalating) non-compliances in premises without continuous FSS presence (cutting plants and game handling establishments). Swifter escalation of persistent issues and more stringent action on carcase contamination has resulted in FSS achieving the lowest average contamination levels in FSS and FSA Scotland's history.

### Food Hygiene information Scheme (FHIS)

The scheme applies to all food outlets that supply food to consumers. Each food outlet is asked to display a certificate (and/or at the end of March 2017, there were 48,451 food businesses listed on the Food Hygiene Information Scheme, with an average pass rate across all Local Authority areas of 92%. Our consumer attitudes tracker shows that consumer awareness of FHIS has increased to 60% over the past year, and that 31% of people have used a food hygiene information scheme when eating out. We also know that in 17/18 there have been 73,434 visits to FHIS webpages and 54,521 database searches on the website.

#### Annual written warnings to Food Businesses

Annual written warnings to Food Businesses The figures show the numbers of written warnings given by FSS in approved slaughterhouses, game handling establishments and cutting plants in Scotland during 2016/17, compared with those for 2015/16. In 2016 17 the number of written warnings has increased. In 2017-18, the number, again, increased. Just as in the case of formal notices, this is linked to improved FSS systems in monitoring compliance and escalating in a timely manner, reduced tolerance for repeated issues and enforcement of/at lower levels of carcase contamination, compared to previous years.

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### FSS IS A TRUSTED ORGANISATION What does this mean?

- Consumers in Scotland are aware of FSS and trust it to put them first in relation to food safety, food standards and healthy eating.
- FSS understands the other interests of consumers in relation to food, and leverages influence where appropriate to benefit consumers.

The FSS Board receives further information on progress on this outcome through the FSS annual report, the consumer tracker report, and regular updates on specific projects and strategies e.g. FSS food safety and healthy eating campaigns.

Outcome 5 FSS is a trusted organisation	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Percentage of consumers who are aware of FSS and trust FSS to do its job⁴	70%	76%	74% 78%	
Percentage of consumers who have rated FSS as 'Excellent', 'Very good' or 'Good' to the statement 'Being the experts when it comes to food safety' <sup>4</sup>	36%	41% 47%	48% 48%	
Percentage of consumers who have rated FSS as 'Excellent', 'Very good' or 'Good' to the statement 'Having the necessary expertise to help people in Scotland eat heathily' <sup>4</sup>	35%	40% 41%	46% 46%	

4 Data from FSS consumer bi annual tracker surveys

### FSS consumer bi-annual tracker surveys

Food in Scotland Consumer Tracking Survey is a monitor of Scotland's attitudes, behaviours and knowledge in relation to food. The survey is undertaken biannually by an independent research agency, Kantar TNS, and comprises a set of consistent questions at each wave on the FSS brand with two alternating modules: (1) food safety and authenticity and (2) diet and nutrition. 1000 adults aged 16+ in Scotland were interviewed:

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Each wave uses an online self-completion approach to interview a representative sample of adults in Scotland in terms of gender, age, socio-economic status and region. The data is weighted at each wave on these demographic variables to ensure comparability over time. Consumer rating of FSS as a trusted organisation and in relation to public health (food safety, and diet and nutrition) has grown steadily in rating over 2015-2017. All of the trend data has shown an upward trend significantly from the 2015 baseline data, with the increase slowing down in 17/18.

### **FSSISEFFICIENT AND EFFECTIVE What does this mean?**

 We are an organisation of well-motivated and appropriately skilled people committed to carrying out all our duties in a responsible way. Our resources are focussed on doing the right things, and doing them in ways that are most effective for achieving our objectives.

The FSS Board receives further information on progress on this outcome through the FSS annual report, the quarterly performance reporting (including indicators of operational, audit, HR, and health and safety performance), the quarterly finance report and regular updates on specific projects and strategies e.g. reports to the audit and risk committee.

Outcome 6 FSS is efficient and effective	Baseline 2015-16	Year 1 2016-17	Year 2 2017-18	Year 3 2018-19
Percentage efficiency savings Target 3% to be reinvested <sup>2</sup>	N/A	1.8%	2%	
Employee engagement index from the civil service survey <sup>6</sup>	62%	63%	65%	
Percentage of female staff in FSS <sup>2</sup>	39%	55%	44%	

2 Data from FSS annual report, 4 Data from FSS consumer bi annual tracker surveys, 6 Data from Civil Service staff Survey

### **Efficiency Savings**

In 2017/18, we identified financial savings of £311k from across our business in order to reinvest this money in other key parts of our work.

#### Human Resource (HR) statistics

The Human Resource (HR) Statistics are reported as at the end of the 2017/18 reporting year. The composition of FSS staff by age and by gender to provide greater context as to how our workforce is represented. Food Standards Scotland is committed to equality of opportunity for all, and we want everyone who works here to be treated fairly and consistently. We value diversity in our workforce; it brings a range of talents and different perspectives to our work, and rightly should reflect the diversity of our customers. Our gender balance of staff has improved but is still below the civil service average of 54% and the Scotlish Government average of 52% of females employed. The disproportionately high number of males in the B1 grade reflects the large proportion of Meat Hygiene Inspectors (MHIs) in this grade (73% of all B1 grade staff in FSS). The Meat Hygiene profession has historically been male dominated and is one where there has been limited staff turnover. Only 9% of MHIs in FSS are female.

The 2017 Civil Service People Survey was conducted during October 2017. The overall engagement index for FSS was 65%. This ranks FSS as 19 out of 98 organisations of a similar size (100-399 employees) across the civil service and places the organisation above the civil service average of 61% and equals the high performers benchmark for staff engagement.

### PERCENTAGE OF FSS BUDGET FOR 2017/2018

### PERCENTAGE OF FSS BUDGET IN 2016/2017

